

**THE COMMISSION ON
ADMINISTRATIVE JUSTICE**
(Office of the Ombudsman)
Hata Mnyonge ana Haki

Reporting Framework on Resolution of Public Complaints Indicator under Performance Contracting for the Financial Year 2025/2026



15th EDITION

VISION

A society that upholds Administrative Justice and Access to Information.

MISSION

To enforce Administrative Justice and Access to Information in Kenya through complaints resolution and public education for efficient and effective service delivery.

CORE VALUES

-  Responsiveness
-  Independence
-  Fairness
-  Transparency
-  Integrity

Table of Contents

1. PREFACE	1
ESTABLISHMENT OF THE COMMISSION ON ADMINISTRATIVE JUSTICE.....	1
2. ROLE OF THE COMMISSION IN PERFORMANCE CONTRACTING FRAMEWORK.....	2
3. PURPOSE	3
4. SCOPE	3
5. DEFINITIONS	3
6. MONITORING AND REPORTING	4
7. EVALUATION CRITERIA	5
8. PENALTIES	6
9. ANNEXES:	7

1. PREFACE

ESTABLISHMENT OF THE COMMISSION ON ADMINISTRATIVE JUSTICE

The Commission on Administrative Justice (CAJ) was established as a successor Commission to the Kenya National Human Rights and Equality Commission and the Public Complaints Standing Committee pursuant to Article 59(4) of the Constitution of Kenya through the Commission on Administrative Justice Act, 2011 (Cap 102A of the Laws of Kenya).

The Commission is mandated to enforce administrative justice in the public sector by addressing maladministration through effective complaints handling and alternative dispute resolution; promoting good governance and efficient public service delivery by enforcing the right to fair administrative action; and by investigating abuse of power, manifest injustice and unlawful, oppressive, unfair or unresponsive official conduct. In addition, the Commission has a constitutional mandate to safeguard public interest by promoting constitutionalism, securing the observance of democratic values and principles, and protecting the sovereignty of the people of Kenya. Additionally, the Commission is empowered to oversee and enforce the right to access to information under Article 35 of the Constitution and Access to Information Act, 2016.

A. FUNCTIONS

The functions of the Commission as provided for in Section 8 of the CAJ Act, 2011 include:

- i) Investigate any conduct in state affairs, or any act or omission in public administration by any State organ, State or public officer in National and County Governments that is alleged or suspected to be prejudicial or improper or is likely to result in any impropriety or prejudice;
- ii) Investigate complaints of abuse of power, unfair treatment, manifest injustice or unlawful, oppressive, unfair or unresponsive official conduct within the public sector;
- iii) Report to the National Assembly bi-annually on the complaints investigated under paragraphs (a) and (b), and the remedial action taken thereon;
- iv) Inquire into allegations of maladministration, delay, administrative injustice, discourtesy, incompetence, misbehaviour, inefficiency or ineptitude within the public service;
- v) Facilitate the setting up of, and build complaint handling capacity in the sector of public service, public offices and state organs;

- vi) Work with different public institutions to promote alternative dispute resolution methods in the resolution of complaints relating to public administration;
- vii) Recommend compensation or other appropriate remedies against persons or bodies to which this Act applies;
- viii) Provide advisory opinions or proposals on improvement of public administration, including review of legislation, codes of conduct, processes and procedures; and
- ix) Promote public awareness of policies and administrative procedures on matters relating to administrative justice.

In addition, the Commission has the following functions under Access to Information Act;

- i) to investigate violations of the provisions of the Act;
- ii) to receive reports from public entities with respect to implementation of the Act and evaluating the use and disclosure of information;
- iii) to facilitate public awareness and develop programs on the right to access information;
- iv) to promote right of access to information in public entities;
- v) to monitor state compliance with international obligations related to the right to access information;
- vi) to hear and determine complaints and review decisions arising from violations of the right to access information; and
- vii) to perform such other function as the Commission may consider necessary for the promotion of access to information.

2. ROLE OF THE COMMISSION IN PERFORMANCE CONTRACTING FRAMEWORK

The Commission is a specialised agency under the performance contracting framework in Kenya whereby it oversees implementation of the '*Resolution of Public Complaints*' indicators. To this end, the Commission facilitates setting up and building complaint handling capacity in the public sector to enhance efficient service delivery.

3. PURPOSE

This Framework provides guidelines to public institutions with regard to compliance with the resolution of complaints indicators.

4. SCOPE

This Framework applies to public institutions at the national and county levels.

5. DEFINITIONS

- i) Action taken:** The intervention measure(s) taken by an institution to either resolve a complaint or process request for information.
- ii) Audit:** Independent examination of data, statements, records, operations and performance of a public institution for purposes of compliance with the indicator.
- iii) Citation Register:** A reference document kept by the Commission for citing unresponsive and malfeasant public officers and institutions.
- iv) Complainant:** A person, group of persons or organisation lodging a complaint.
- v) Complaint channel:** A medium through which a complaint is transmitted to its intended audience or organization, e.g., email, telephone, mail, ...
- vi) Complaint handling procedure:** The steps taken by an institution to process a complaint.
- vii) Complaint issue:** A brief description of the complaint.
- viii) Complaint:** An expression of dissatisfaction by a person, group, or organisation about an unsatisfactory or unacceptable service, situation, including an act of commission or omission by a public officer or institution.
- ix) Corrective action:** Actions taken to eliminate or mitigate the causes of existing problems or complaint in order to prevent its recurrence.
- x) Information Access Officer:** Any officer of a public institution designated under Section Seven of Access to Information Act, 2016.
- xi) Information:** Includes all records held by a public institution regardless of the form in which it is stored, its source or the date of production.
- xii) Monitoring:** Continuous assessment of service delivery through supervisory visits and spot checks.

- xiii) New complaint:** A complaint received less than 30 days to the end of the reporting period and has not been resolved.
- xiv) On-going complaint:** A complaint received within the reporting period, but has not been resolved.
- xv) Pending complaint:** Unresolved complaint brought forward from previous reporting period.
- xvi) Public institution:** Any institution of the National or County Government, Constitutional or Statutory Commission, Tribunal, Bodies or Committee, Parastatal or State Corporation, and any other institution which is funded directly from the consolidated fund or receives money appropriated by Parliament.
- xvii) Reactive Disclosure:** This is release of information held by a public institution upon request.
- xviii) Reporting period:** Timelines set for submission of reports as per this Framework.
- xix) Request for information processing procedure:** The steps taken by an institution to process request for information.
- xx) Resolved Complaint:** A complaint to which remedial action has been taken.
- xxi) Root Cause of a Complaint:** The underlying cause(s) of a complaint.

6. MONITORING AND REPORTING

- i. Submission of quarterly reports:** Every public institution is required to submit a quarterly report on complaints handling and implementation of citizen service delivery charters to the Commission, within fifteen (15) calendar days following the end of each quarter, as per the templates provided in the annexures (*marked Table I to Table III*).
- ii. Mode of reporting:** Reports to be submitted via e-mail in PDF format. The email subject should indicate the name of the institution, the quarter and the financial year e.g. *Quarter one report for Ministry of Trade for the FY 2025/26*. The dedicated e-mail address for submission is certificationpc@ombudsman.go.ke
- iii. Late submission of reports:** Any report submitted beyond the due date shall attract a penalty of up to 15% of the total quarterly score. However, this is restricted to fifteen calendar days after the deadline, beyond which the report will not be admissible.

- iv. **Feedback:** The Commission shall provide feedback on the reports submitted within 30 days after the submission deadline.
- v. **Nil Returns:** In the event a public institution submits a report with nil returns on complaints handled directly, the Commission may apply other parameters and/or conduct an audit to verify validity of the report.
- vi. **Compliance Certificate:** The Commission shall issue a compliance certificate at the end of the financial year to a public institution, that has complied with the requirements stipulated in this Framework.
- vii. **Timelines for Resolution of Complaints:** Public Institutions are required to resolve complaints within thirty (30) days, from the date of receipt in line with the CAJ Regulations and applicable policy guidelines. Where a review is instituted, it shall be finalized within thirty (30) days from the date received.
- viii. **Timelines for Processing Information Requests:** Requests for information shall be processed within 21 days from the date of receipt or 48 hours where it concerns the life or liberty of a person. In the event the information requested is not within the custody of the public institution, the request shall be transferred to the relevant institution within five (5) days, from the date of receipt and the Applicant/Requester informed accordingly.

7. EVALUATION CRITERIA

Evaluation Criteria: Public institutions will be evaluated based on the following criteria:

- I. Resolution of all complaints received **(70%)**.
- II. Requests on access to information received processed **(30%)**

Computation of scores: Scores shall be computed as follows;

SCORING FOR QUARTERS ONE (1), TWO (2), THREE (3) AND FOUR (4)		
S/No.	ITEM	SCORE
1.	A report on complaints received and processed (See annexed Table IA & IB)	70%
2.	A report on requests for information received and processed (See annexed Table II)	30%
TOTAL		100%

Notes:

- 🌐 Public institutions are required to provide details for ongoing complaints, indicating challenges and actions taken towards resolution of the complaints.
- 🌐 The Commission will undertake compliance audits on public institutions based on complaints received, engagements with the Commission and reports submitted.
- 🌐 Public institutions to capture statistical summary of complaints and ATI (Tables IA, IB and II) in table III.
- 🌐 Public Institutions with Nil returns under Table IB and IIB will be evaluated using other parameters including but not limited to **customer satisfaction index** or **compliance indexes** on resolution and ATI.
- 🌐 Each state department in the ministry is required to submit reports separately. The yearly scores for the ministry will be the average of the submissions by the state departments and the ministry.
- 🌐 Requests for further clarifications or engagements on the reporting tools to be made through the email **certificationnpc@ombudsman.go.ke** or telephone number **0202270045**.

8. PENALTIES

The Commission may institute sanctions against public institutions that do not comply with provisions of this Framework as follows: -

- (a) A penalty of **5%** will be imposed on the reports submitted in the incorrect formats.
- (b) Deduct up to a maximum of fifteen (15) percent of a quarterly score on a pro-rata basis for late submission of reports.
- (c) Withhold compliance certificate at the end of the financial year if a public institution fails to;
 - i. Respond to CAJ enquires;
 - ii. Implement CAJ recommendations;
 - iii. Honour summons or notice to show cause from CAJ;
 - iv. Comply with the reporting guidelines;
 - v. **Submission of false/misleading quarterly reports.**
- (d) Report non responsive public institutions/officers to Parliament as per section 42 of the CAJ Act 2011.
- (e) Take legal action as provided for under section 52 of the CAJ Act and sections 18 and 28 of the Access to Information Act.

9. ANNEXES:

I. COMPLAINTS REPORTING TEMPLATES

TABLE IA. COMPLAINTS AGAINST PUBLIC INSTITUTION LODGED WITH THE COMMISSION ON ADMINISTRATIVE JUSTICE

Name of Institution:												
Quarter Ending:												
CAJ Ref. No.	Date Received	Complaint Channel	Name of Complainant	Complaint Issue	Action Taken	Root Cause	Corrective Action	Status			Pending from Previous Quarters	
								Resolved (include Date resolved)	On-going	New	Resolved (include Date resolved)	On-going

TABLE IB. COMPLAINTS LODGED DIRECTLY WITH THE INSTITUTION

Name of Institution:												
Quarter Ending:								Financial Year:				
S/N o.	Date Received	Complaint Channel	Name of Complainant	Complaint Issue	Action Taken	Root Cause	Corrective Action	Status			Pending from Previous Quarters	
								Resolved (include Date resolved)	On-going	New	Resolved	On-going

NOTE: Provide a brief narrative on any action taken for all on-going complaints

II. REQUESTS FOR INFORMATION REPORTING TEMPLATES

TABLE IIA: REQUESTS FOR INFORMATION THROUGH CAJ

TABLE IIA: REQUESTS FOR INFORMATION THROUGH CAJ											
Name of Institution:											Pending from previous Quarters
Quarter Ending:											
Financial Year:											*Decision (Action Taken)
CAJ/REF. No.	Date Recei ved	Name Of Applicant	Gender Of the Applica nt	Requisition Channel	Type Of Information Requested	*Decision (Action Taken)	Reason For Decision	Date Of Communicating Decision	Number Of Days Taken to Process the Request	Fees Imposed (If Any) (Ksh.)	

TABLE IIB: REQUESTS FOR INFORMATION RECEIVED DIRECTLY

TABLE IIB: REQUESTS FOR INFORMATION RECEIVED DIRECTLY											
Name of Institution:											Pending from previous Quarters
Quarter Ending: Financial Year:											
S/No.	Date Received	Name Of Applicant	Gender Of the Applicant	Requisition Channel	Type Of Information Requested	*Decision (Action Taken)	Reason For Decision	Date Of Communicating Decision	Number Of Days Taken to Process the Request	Fees Imposed (If Any) (Ksh.)	*Decision (Action Taken)

Note: Ensure that reactive disclosure of information is in compliance with the ATI Act.

***Decision** on request for information may fall under the following categories:

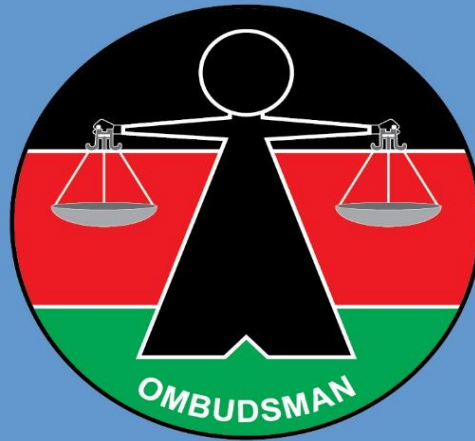
- I. **Granted request:** refers to a request processed and information provided.
- II. **Transferred request:** refers to a request that has been referred to another public institution that is the custodian of the requested information (to be transferred within five (5) days from the date of receipt).
- III. **Declined request:** refers to request not granted on account of Section 6 of the ATI Act on exemptions.
- IV. **Pending request:** refers to request for access to information which is still in process.
- V. **Deferred request:** refers to a request for access to information has been kept in abeyance on account of the Applicant/Requester failing to meet their obligations under the Act or further action is required from the applicant.

III. TABLE III: QUARTERLY STATISTICAL SUMMARY

Name of Institution:		
Quarter Ending:		Financial Year:
COMPLAINTS QUARTERLY STATISTICAL SUMMARY(I)		
Number of Complaints	Complaints Received from the Commission (TABLE IA)	Complaints Lodged Directly with the Institution (TABLE IB)
Total Number Resolved		
Total Number On-going		
Total Number New		
Total Number Received		
Average Time for Resolution of Complaints (In Days)		
Average Stipulated Timeline on your Citizen Service Delivery Charter for Resolution of Complaints (In Days)		
CUSTOMER SATISFACTION SURVEY	Year	Index (%)
Latest Customer Satisfaction Index		
QUARTERLY STATISTICAL SUMMARY OF REQUESTS FOR INFORMATION(II)		
	Requests for Information from CAJ (Table IIA)	Requests for Information (Table IIB)
Number Of Requests Granted		
Total Number of Requests Transferred		
Total Number of Requests Declined		
Total Number of Pending Requests		
Total Number of Requests Deferred		
Total Number of Requests Received		
Average Number of Days Taken to Process the Requests		
Total Amount of Fees Collected from Requests (Ksh)		
Total Number of Full-Time Staff Devoted to Processing Requests		
Total Cost for Processing Requests (Ksh)		
Stipulated Timeline as per ATI Act 2016 (General Requests)		

DETAILS OF THE PUBLIC INSTITUTION	
Name	
Email address	
Telephone number	
Postal address	
DETAILS OF THE COMPLAINTS COMMITTEE CHAIRPERSON	
Name	
Email Address	
Telephone	
DETAILS OF THE DESIGNATED ACCESS TO INFORMATION OFFICER	
NAME	
Email Address	
Telephone	
DETAILS OF OFFICER PREPARING THE REPORT	
Name	
Designation	
Email Address	
Telephone	
Signature	
Date	

POSTAL ADDRESS	
<p>Commission on Administrative Justice / Office of the Ombudsman 2nd Floor, West End Towers, off Waiyaki Way - Westlands P. O. Box 20414 - 00200 Nairobi, Kenya</p>	
OTHER COMMUNICATION CHANNELS	
Compliance Division Telephone Number	+254 20 2270045
Email Address	certificationpc@ombudsman.go.ke
Toll Free Number	0800221349
Website	www.ombudsman.go.ke
APPROVAL	
Approved By	
	<p>Mercy K. Wambua, OGW. <u>COMMISSION SECRETARY/CEO</u></p> <p><i>Mercy K. Wambua</i></p> <p>Commission Secretary Commission on Administrative Justice</p>
DATE	18/08/2015



Hata Mnyonge ana Haki

Head Office

West End Towers, 2nd Floor, Waiyaki way
P.O. Box 20414- 00200, Nairobi
Tel: 0202270000 / 0800221349 (Toll Free)
Email: info@ombudsman.go.ke (for general inquiries)
complain@ombudsman.go.ke (for complaints)

Kisumu Regional Office

Central square Building, 2nd Floor
Oginga Odinga Street
P.O. Box 1967 - 40100, Kisumu.
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Email: kisumu@ombudsman.go.ke

Mombasa Regional Office

Posta Pension Towers (GPO), 4th Floor,
Digo Road - Mombasa City
P.O. Box 80979 – 80100, Mombasa.
Tel: 041 2315411/0731 011116
Email: mombasa@ombudsman.go.ke

Eldoret Regional Office

Kerio Valley Development Authority (KVDA)
Plaza, 7th Floor Oloo Street
P.O. Box 10326 - 30100, Eldoret.
Tel: 020-8106515
Email: eldoret@ombudsman.go.ke

Nyahururu Regional Office

Laikipia County
Next to Laikipia West Constituency Offices
Opposite Nyahururu Referral Hospital
P.O. BOX 866 - 20300, Nyahururu.
Tel: 020 2210657
Email: nyahururu@ombudsman.go.ke

Isiolo Regional Office

County area, along kiwandani road,
Near KRA office
P.O. Box 860 - 60300, Isiolo.
Tel: 020 2007671
Email: isiolo@ombudsman.go.ke

Garissa Regional Office

Hosted by National Gender
and Equality Commission
KRA Route, Off Ijara-Lamu Road
P O Box 485 - 70100, Garissa
Tel: 020 7868338
Email: garissa@ombudsman.go.ke

Meru Regional Office

Meru Town
Royal Business Park, 6th Floor
Njuri Ncheke Street
Email: meru@ombudsman.go.ke

Huduma Centres

Wundanyi, Makueni and Meru.
Nairobi (GPO), Embu, Nyeri, Nakuru,
Kajiado, Kakamega, Kisii,
Bungoma, Kwale,

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